

## *Foreword*

Support for better governance and accountability has been a growing component of development co-operation in recent decades. The ways in which people hold their governments to account has been acknowledged and embedded in strong commitments agreed in the Paris Principles and the Busan Global Partnership for Effective Development Co-operation. There is growing recognition, too, that strengthening accountability is critical if we are to make women's rights and gender equality a reality. Research suggests that a lack of accountability can be more of an obstacle to progress in this area than, for instance, a lack of resources.

While this strengthened focus on supporting accountability is welcome, a new approach is needed. Donors have tended to replicate Western models, rather than going “with the grain” and tailoring their support to partner country settings. Development co-operation is inherently political. Outsiders cannot impose a one-size-fits-all global recipe for success in development. Only the people of a country can be the source of authority and legitimacy. What development co-operation can and should do is insist that governments help citizens participate in the development process, that fundamental rights be preserved, and that accountability mechanisms be in place through healthy institutions so that governments answer to the people and their representatives.

The merit of this study conducted by the DAC Network on Governance is its exploration of innovative ways to improve support to accountability in developing countries – while “doing no harm” and avoiding undermining inherently political processes. This study highlights the need for a more holistic, comprehensive approach to accountability support and more deference to partners as they evolve their systems, while external actors play the part of facilitators. It proposes a systems approach where all accountability actors take part in the country's own development script. Findings were based on analysis of accountability functions in processes such as service delivery in sectors and in public financial management. The report is grounded in evidence from in-depth case studies in Mali, Mozambique, Peru and Uganda. It also benefits from consultations with leading experts in the field. The result is an important set of findings for

policy makers and programme managers, donors and partners from developing country accountability institutions who work every day to strengthen democratic governance.

A handwritten signature in black ink, appearing to read 'Erik Solheim'.

Erik Solheim  
Chair  
OECD Development Assistance Committee

## *Acknowledgements*

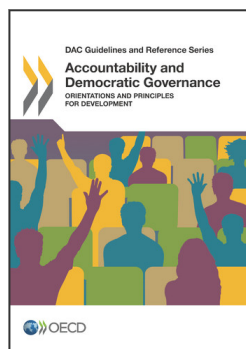
The OECD-DAC Governance Network (GOVNET) ran a collaborative programme on development co-operation and accountability with a range of leading donors, partner countries and experts on accountability. The aim was to take stock of experience, survey emerging trends, assess leading thinking and literature, and identify promising leads on how to better support accountability in developing countries – and to help avoid undermining or skewing local processes.

Part 1, the Orientations are based on a commissioned study written by Leni Wild from the UK Overseas Development Institute (ODI) with the support of Julie Leonard from the Pricewaterhouse Coopers (PWC). We would like to express our great appreciation to both authors for their excellent work. Particular thanks are due to Ben Dickinson and Alan Hudson who laid the foundations for a line of inquiry on how to improve support to accountability. We would also like to thank representatives of donor agencies, experts and DAC Secretariat staff who supported the development of this study and submitted written or oral comments on the manuscript. The GOVNET and the DAC Secretariat would like to gratefully acknowledge the support of the French Ministry of Foreign and European Affairs (Ministère des Affaires étrangères et européennes), the Swiss Agency for Development and Cooperation (SDC), the United States Agency for International Development (USAID), the United Kingdom (UK) Department for International Development (DFID) and IrishAid for their respective support for the case studies in Mali, Mozambique, Peru and Uganda. The GOVNET would like to also to acknowledge actors working on accountability issues in developing countries, individuals who engaged in the local consultations and donors in country offices for the time and energy spent facilitating research with local partners and/or country-level consultations in Mali (in particular the Alliance pour refonder la gouvernance en Afrique and the Secrétariat à l'harmonisation de l'aide – SHA), Mozambique (in particular the Government of Mozambique), Peru (in particular the Agencia Peruana de Cooperación Internacional – APCI and Ciudadanos al día), and Uganda (in particular the Government of Uganda).

Part II, the Principles were developed through expert consultations to help identify emerging good practice for supporting elections, parliaments, political parties and media. We are especially grateful to Thomas Carothers (Carnegie Endowment for International Peace), Sina Odugbemi (World Bank, Communication for Governance and Accountability Programme), James Deane (BBC Media Action) and Greg Power (Global Partners and Associates) for their innovative inputs, leading thinking and knowledge in the development of these principles. We are thankful to the following organizations for their invaluable collaboration in jointly sponsoring expert consultations with the OECD DAC. For the seminar on electoral assistance, special thanks go to the United Nations Electoral Assistance Division, Department of Political Affairs (UN, DPA), the United Nations Development Programme (UNDP), UK DIFD, the European Commission (EC), and the European Commission – United Nations Development Programme Joint Task Force on Electoral Assistance (EC-UNDP JTF), for the seminar on political party assistance, International Institute for Democracy and Electoral Assistance (IDEA) should be thanked. The seminar on media assistance was held with the excellent engagement of the World Bank Institute, BBC Media Action and Internews.

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