

The fiscal balance is the difference between government revenues and spending, indicating if governments raise enough resources to cover their expenditures. This balance could be negative, resulting in a deficit, or positive, resulting in a surplus. Consecutive large fiscal deficits may lead to debt accumulation. When the level of outstanding debt is high, the cost of servicing that debt (interest payments) can push a country further into deficit, thereby hindering fiscal sustainability. Conversely, improvements in the fiscal balance over time signal good fiscal health. Such improvements may result from a combination of the following factors: political commitment to fiscal discipline, sound institutional arrangements for budgeting and/or a favourable performance of the economy.

LAC countries reported an average deficit level of 4.3% of GDP in 2018, which was higher than in OECD countries where it reached on average 2.9% of GDP. Compared to 2007, when it was on average 0.9% of GDP the fiscal deficit in LAC countries increased by 3.4 p.p., portraying an overall deterioration of the fiscal and economic outlook in the region when comparing these two points in time. Such deterioration results from the combination, in recent years, of fewer resources from commodities and sluggish economic growth coupled with political uncertainty in many countries of the region. In 2018, Jamaica (1.2%) and Honduras (0.2%) were the only LAC countries that reported a fiscal surplus. Over the past two of years, Honduras has made important efforts to reduce macroeconomic imbalances and institutionalise macroeconomic prudence (IMF, 2019). In contrast, the general government fiscal deficits were the highest in Bolivia (8.1%), Brazil (7.2%) and Suriname (7.2%). Given the size of its economy, what happens in Brazil in economic terms has consequences in many countries of the LAC region. The recession that started in 2015 has demonstrated the existence of considerable imbalances in the fiscal accounts, triggered by increased public spending needed, among others, to cope with an ageing population as well as subsidies to companies that have been losing competitiveness (OECD, 2018).

The primary balance is the overall fiscal balance excluding net interest payments on public debt. It illustrates the extent to which governments can honour their debt obligations without the need for further indebtedness. All in all, the primary balance is an indicator of debt management and sustainability of public finances in the short run.

In 2018, of the 4.3% of GDP deficit on average in LAC countries, almost 3.8% of GDP represented net interest payments, which resulted in an average primary deficit of 0.5% of GDP. The largest primary deficit in 2018 was in Bolivia (7.0%), followed by Suriname (3.6%), and Trinidad and Tobago (3.0%), while the largest primary surpluses were in Caribbean countries such as Jamaica (7.5%), Barbados (3.5%) and Belize (2.1%). These three countries have implemented fiscal consolidation reforms in the past years, as they were

highly indebted and experiencing low economic growth. In turn, net interest payments were the highest in Jamaica (6.3%), Brazil (5.6%), Mexico (3.8%) and Barbados (3.8%).

### Methodology and definitions

Data are drawn from the IMF World Economic Outlook (WEO) database (October 2019), which is based on the *Government Finance Statistics Manual* (GFSM). The GFSM provides a comprehensive conceptual and accounting framework suitable for analysing and evaluating fiscal policy. It is harmonised with other macroeconomic statistical frameworks, such as the System of National Accounts (SNA). However, some differences exist between the GFSM and the SNA frameworks in several instances, which led to the establishment, to a large extent, of correspondence criteria between the two statistical systems. The GFSM and SNA frameworks have been recently revised and several statistical standards were implemented by the countries.

Fiscal balance, also referred to as net lending (+) or net borrowing (-) of general government, is calculated as total government revenues minus total government expenditures. The fiscal balance signals whether a government is either putting financial resources at the disposal of other sectors, or using the financial resources generated by other sectors. The primary balance is the fiscal balance excluding net interest payments on general government liabilities (i.e. interest payments minus interest receipts). For the OECD average, data are from the OECD National Accounts Statistics database, which is based on the SNA framework.

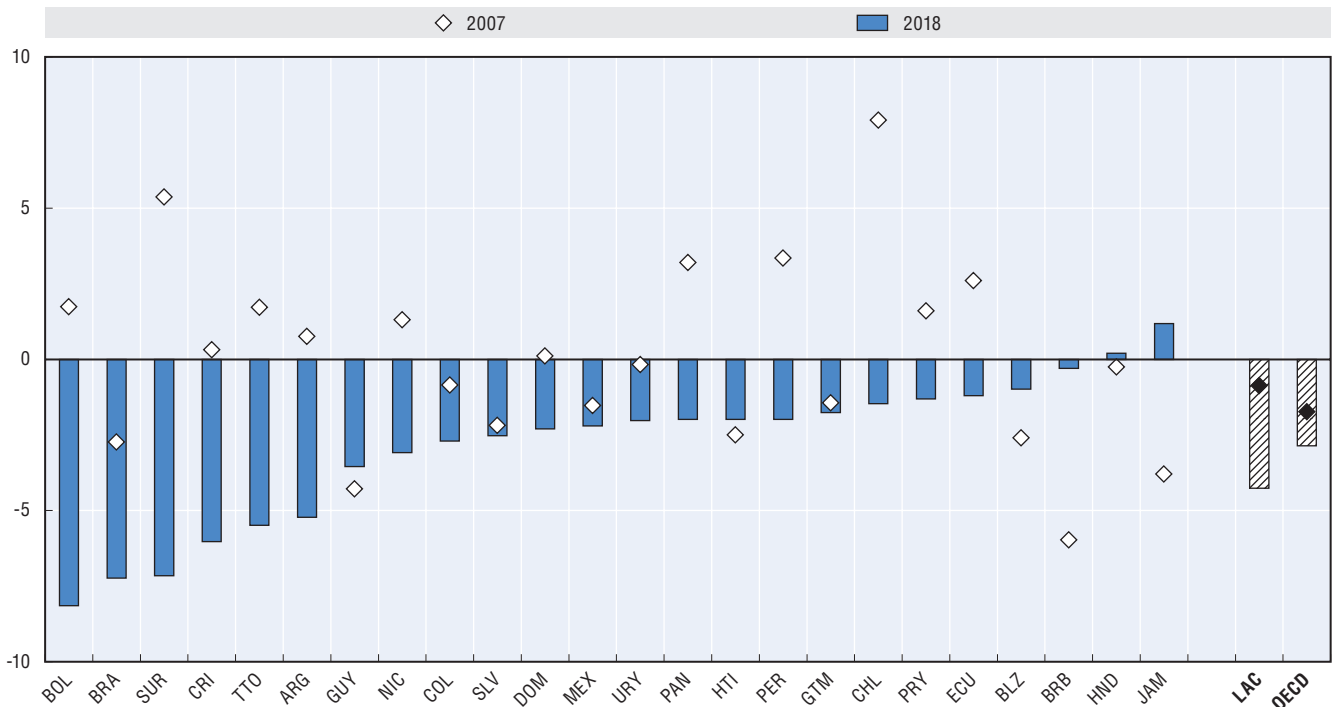
### Further reading

- Barreix, A. and L. Corrales (2019), *Reglas fiscales resilientes en América Latina*, Inter-American Development Bank, Washington, DC, <http://dx.doi.org/10.18235/0002003>.
- IMF (2019), “Staff report for the 2019 Article IV Honduras”, *IMF Country Report*, No. 19/236, IMF Publishing, Washington, DC.
- OECD (2018), *OECD Economic Surveys: Brazil 2018*, OECD Publishing, Paris, [http://dx.doi.org/10.1787/eco\\_surveys-bra-2018-e](http://dx.doi.org/10.1787/eco_surveys-bra-2018-e).

### Figure notes

Data for Bolivia and Suriname for 2018 refer to forecasts. LAC and OECD averages are weighted. For more information on country specific notes (e.g. coverage of general government) see: <https://www.imf.org/external/pubs/ft/weo/2019/02/weodata/index.aspx>

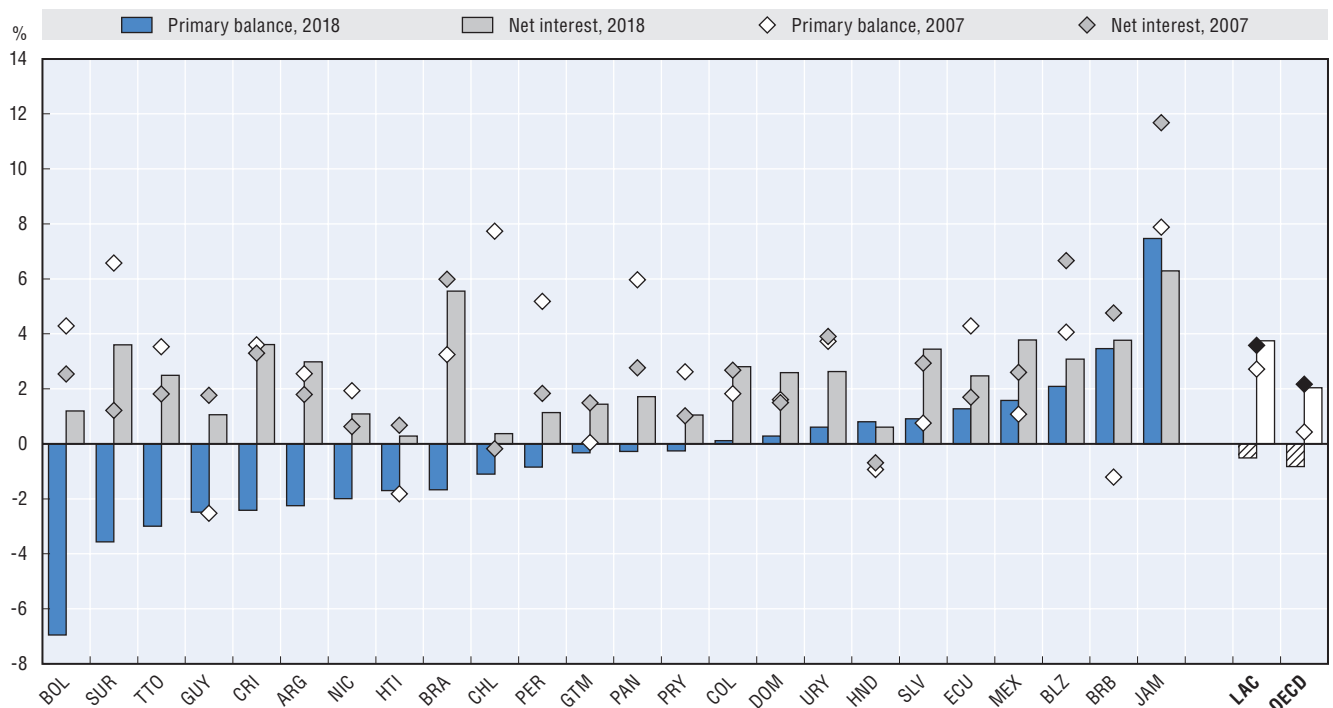
## 2.1. General government fiscal balance as a percentage of GDP, 2007 and 2018



Source: Data for the LAC countries, IMF, World Economic Outlook database (IMF WEO) (October 2019). Data for the OECD average: OECD National Accounts Statistics (database).

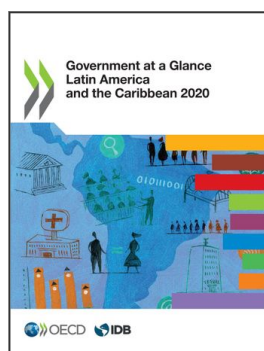
StatLink <https://doi.org/10.1787/888934091144>

## 2.2. General government primary balance and net interest spending as a percentage of GDP, 2007 and 2018



Source: Data for the LAC countries, IMF, World Economic Outlook database (IMF WEO) (October 2019). Data for the OECD average: OECD National Accounts Statistics (database).

StatLink <https://doi.org/10.1787/888934091163>



From:

## Government at a Glance: Latin America and the Caribbean 2020

Access the complete publication at:

<https://doi.org/10.1787/13130fbb-en>

### Please cite this chapter as:

OECD (2020), "General government fiscal balance", in *Government at a Glance: Latin America and the Caribbean 2020*, OECD Publishing, Paris.

DOI: <https://doi.org/10.1787/708822b5-en>

This work is published under the responsibility of the Secretary-General of the OECD. The opinions expressed and arguments employed herein do not necessarily reflect the official views of OECD member countries.

This document, as well as any data and map included herein, are without prejudice to the status of or sovereignty over any territory, to the delimitation of international frontiers and boundaries and to the name of any territory, city or area. Extracts from publications may be subject to additional disclaimers, which are set out in the complete version of the publication, available at the link provided.

The use of this work, whether digital or print, is governed by the Terms and Conditions to be found at <http://www.oecd.org/termsandconditions>.